

Roadway Safety Performance Update and CY 2019 Targets

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Michelle Scott, MPO Staff

Boston Region Metropolitan Planning Organization

Key Takeaways

- 1) US DOT requires states and MPOs to set one-year targets for roadway safety performance measures each year
- The Commonwealth has set targets for calendar year (CY) 2019
- 3) By February 27, 2019, MPOs must establish CY 2019 safety targets by
 - Supporting state targets; or
 - Setting separate MPO targets



Key Takeaways

- 4) Today: MPO staff recommends that the MPO support the Commonwealth's CY 2019 targets
- 5) Going forward: MPO staff recommends that the MPO explore other measures or targets to add to its performance-based planning and programming (PBPP) process
- 6) The Commonwealth, the MPO, and other stakeholders will need to work together to improve roadway safety outcomes



Updates to Performance Targets

Federally Required Performance Measure Groups	MPO Update Approach and Schedule
Roadway Safety	Update annually
Transit Asset ManagementTransit Safety (future)	Revisit annually when updating TIP
 NHS Bridge and Pavement Condition NHS Reliability Interstate Truck Travel Time Reliability 	Update every four years, or when state DOT updates its four-year targets
CMAQ Traffic Congestion Targets	Update every two years, in coordination with other parties in the Boston UZA
CMAQ Emissions Reduction Targets	Update every two years, depending on federal applicability determination

CMAQ = Congestion Mitigation and Air Quality Improvement Program. DOT = Department of Transportation. NHS= National Highway System. TIP = Transportation Improvement Program. UZA = Urbanized Area.

Federally Required Roadway Safety PMs

Measures

Number of fatalities

Rate of fatalities per 100 million VMT

Number of serious injuries

Rate of serious injuries per 100 million VMT

Number of non-motorized fatalities and non-motorized serious injuries

Common Roadway Safety PM Features



- Are outcome-based measures
- Reflect fatalities and injuries from motor vehicle collisions
- Use five-year rolling averages
- Apply to all public roads, regardless of jurisdiction or ownership

Intent:



Minimize values for all measures



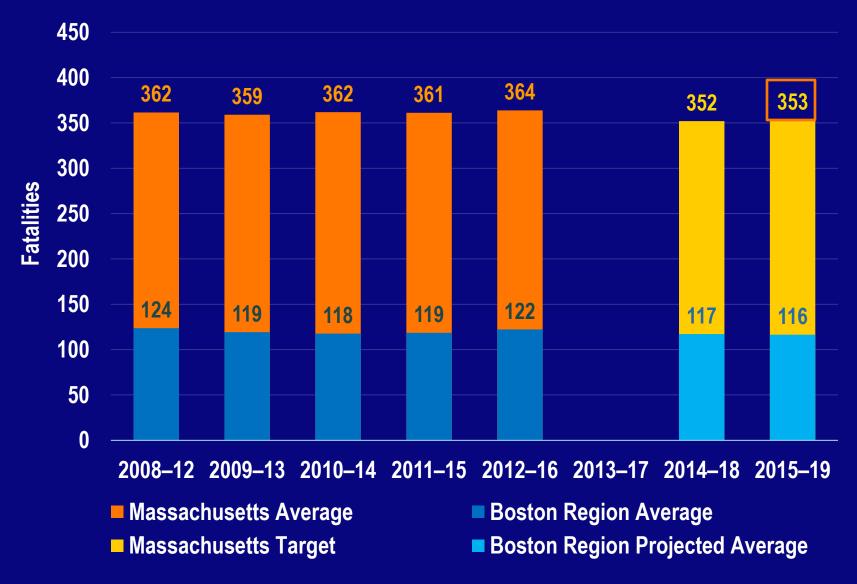
Commonwealth Target-Setting Process





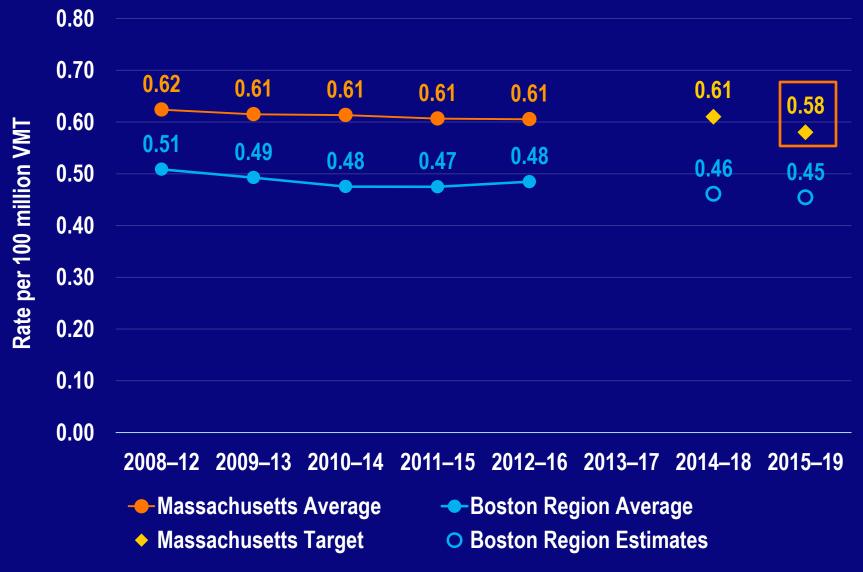
- Targets are for CY 2019
- Target values reflect 2015–19 rolling averages
- MassDOT and the Executive Office of Public Safety and Security (EOPSS) coordinate to set targets
- MassDOT and EOPSS report targets to FHWA and NHTSA

Fatalities: Five-Year Averages



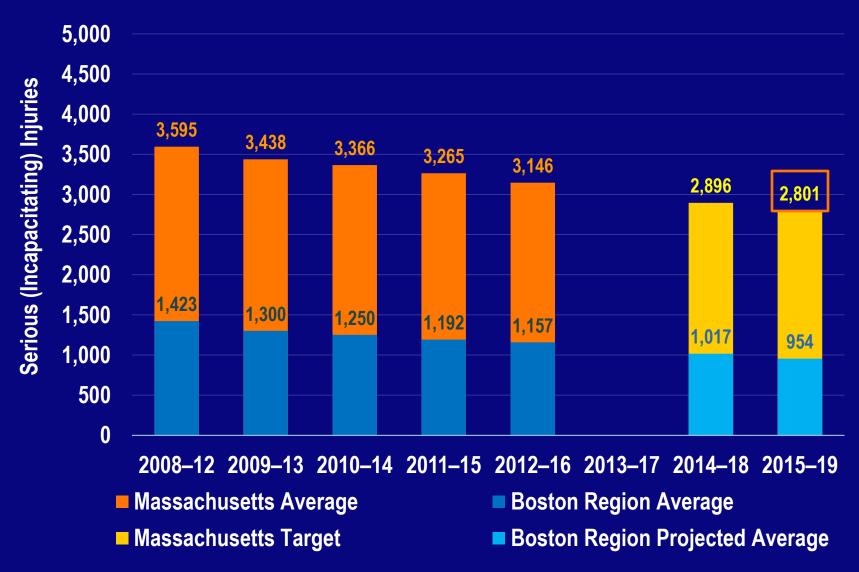
Sources: Federal Fatality Analysis Reporting System (FARS), MassDOT, Boston Region MPO staff.

Fatality Rates



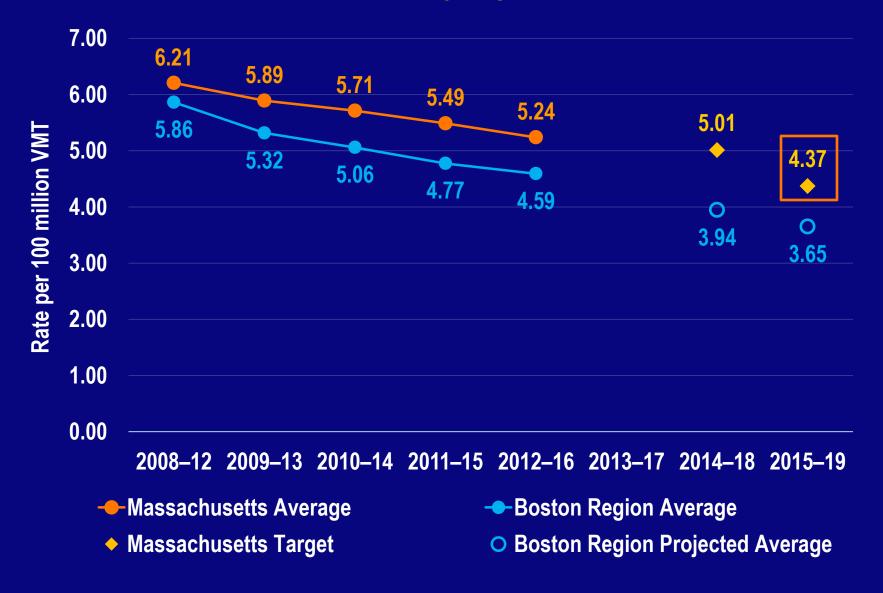
Sources: Federal Fatality Analysis Reporting System (FARS), MassDOT, Boston Region MPO staff.

Serious Injuries



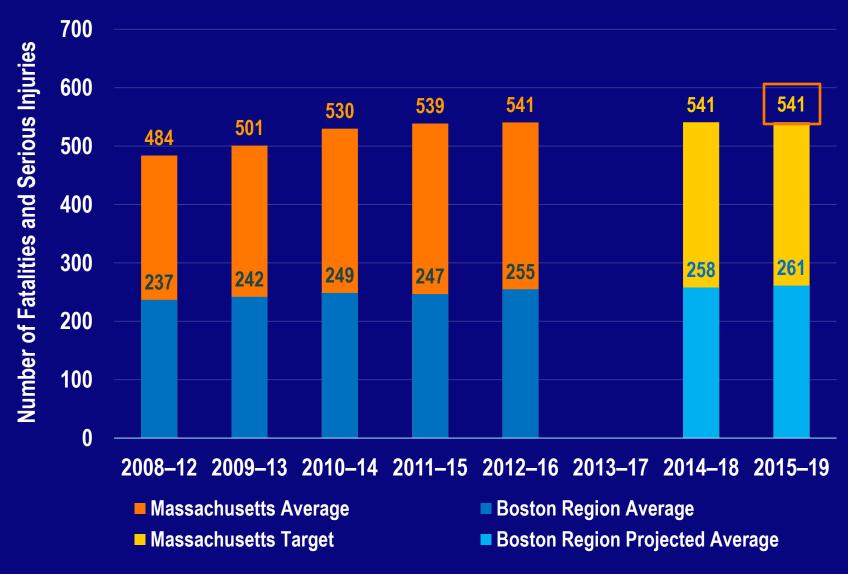
Sources: MassDOT Crash Data System, MassDOT, Boston Region MPO staff. MassDOT uses incapacitating injuries to represent the serious injuries metric.

Serious Injury Rates



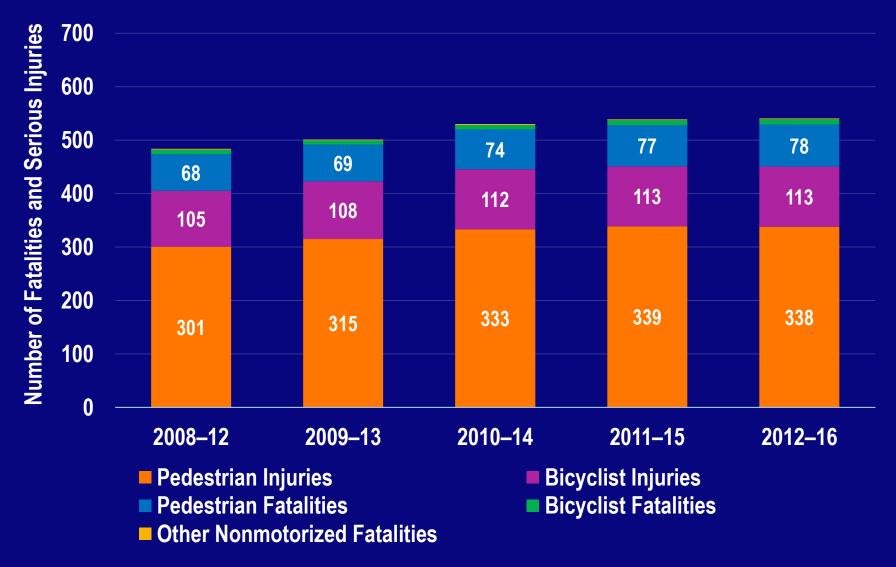
Sources: MassDOT Crash Data System, MassDOT, Boston Region MPO staff. MassDOT uses incapacitating injuries to represent the serious injuries metric.

Nonmotorized Fatalities and Serious Injuries



Sources: Federal Fatality Analysis Reporting System (FARS), MassDOT Crash Data System, MassDOT, Boston Region MPO staff. MassDOT uses incapacitating injuries to represent the serious injuries metric.

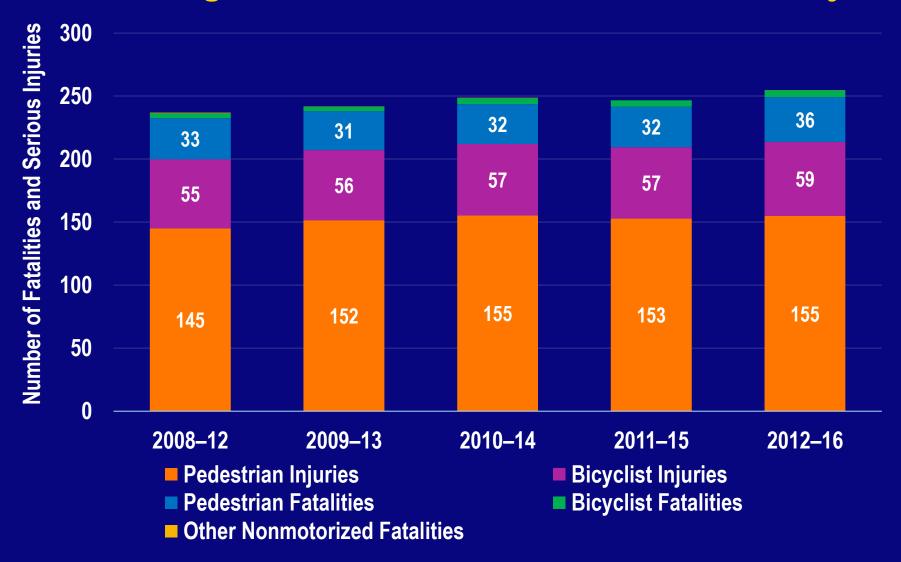
Massachusetts Nonmotorized Fatalities and Injuries



Source: Fatality Analysis and Reporting System, MassDOT Crash Data System.

MassDOT uses incapacitating injuries to represent the serious injuries metric. The 2013–17 average includes draft 2017 values for each category.

Boston Region Nonmotorized Fatalities and Injuries



Source: Fatality Analysis and Reporting System, MassDOT Crash Data System.

MassDOT uses incapacitating injuries to represent the serious injuries metric. The 2013-17 average includes draft 2017 values for each category.

MPO Target-Setting Options

Support a Statewide Target

- No quantifiable target needed for the MPO area
- Agree to plan and program projects to help reach statewide target
- Work with MassDOT on target narratives for LRTP and TIP

Set a Separate Target for the MPO Area

- Commit to a quantifiable target for the MPO area
- Coordinate with MassDOT on target development
- Report targets to MassDOT and in LRTP and TIP

Target-setting approach can vary for each performance measure

Requested MPO Action for Today

- Establish CY 2019 safety targets by
 - Supporting state targets; or
 - Setting separate MPO targets
- Staff Recommendation: Support statewide CY 2019 roadway safety targets
- Next step: MPO staff would incorporate these targets into the MPO's TIP and LRTP



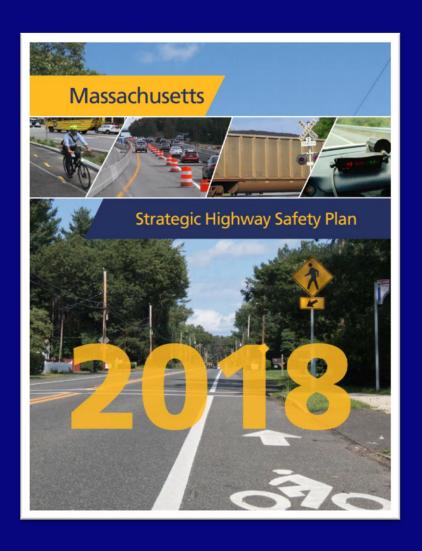
Future Action: Other MPO PBPP Activities

The MPO must meet federal requirements

The MPO can also

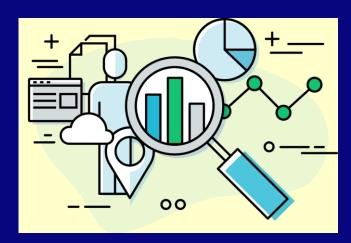
- Track federally required and other measures at MPO level
- Set longer-term or aspirational targets for planning processes
- Set targets for other measures that are not federally required

Strategic Highway Safety Plan (SHSP)



- Describes the Commonwealth's long-term and medium-term roadway safety goals
- Identifies safety emphasis areas and improvement strategies
- Will be integrated into the Commonwealth's and MPOs' transportation planning processes

Strategies to Improve Roadway Safety



Data and Analysis

- MPO: Analyzes safety issues, trends, and project impacts
- MassDOT and municipalities:
 Manage crash data and analyze safety information



Engineering and Infrastructure

- MPO: Studies locations and recommends improvements, and invests in safety projects
- MassDOT and municipalities: Design and invest in safety improvements

Strategies to Improve Roadway Safety



Policy and Legislation



Enforcement



Education and Awareness



Emergency Response

Roadway Safety Targets Summary

Measure	CY 2012–16 Average	Commonwealth CY 2018 Target (2014–18 Average)	Commonwea CY 2019 Tar (2015- Avera	get Commonwealth –19 Long-Term
Number of Fatalities	363.8	352.0	353.0	Move Toward Zero
Fatality Rate per 100 Million VMT	0.610	0.610	0.580	Move Toward Zero
Number of Serious Injuries	3,145.8	2,896.0	2,801.0	Move Toward Zero
Serious Injury Rate per 100 Million VMT	5.238	5.010	4.370	Move Toward Zero
Number of Non-Motorized Fatalities and Serious Injuries	540.6	540.8	541.0	Move Toward Zero

Back-up Slides



Planning to Improve Roadway Safety

LRTP

MPO Goals and Objectives

Needs Assessment

Long-term Programs and Projects

SHSP

Statewide Safety Goals

Safety Emphasis Areas

Proposed Strategies to Improve Safety

UPWP

Data Collection

Research Studies

Conceptual Studies for Specific Locations

Other Plans and Studies

Statewide LRTP and Modal Plans

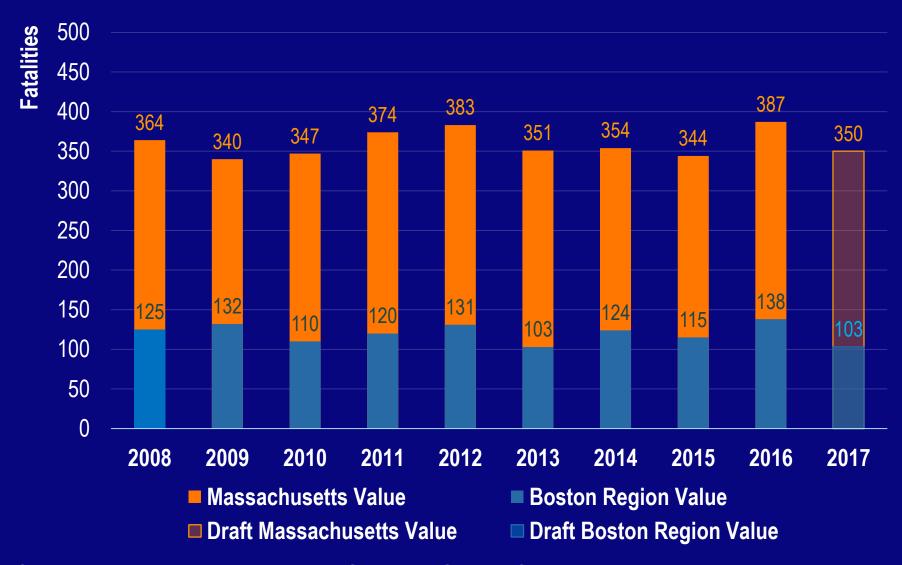
Vision Zero Plans

Road Safety Audits

Location-based

Studies

Fatalities: One-Year Values



Sources: Federal Fatality Analysis Reporting System (FARS), MassDOT

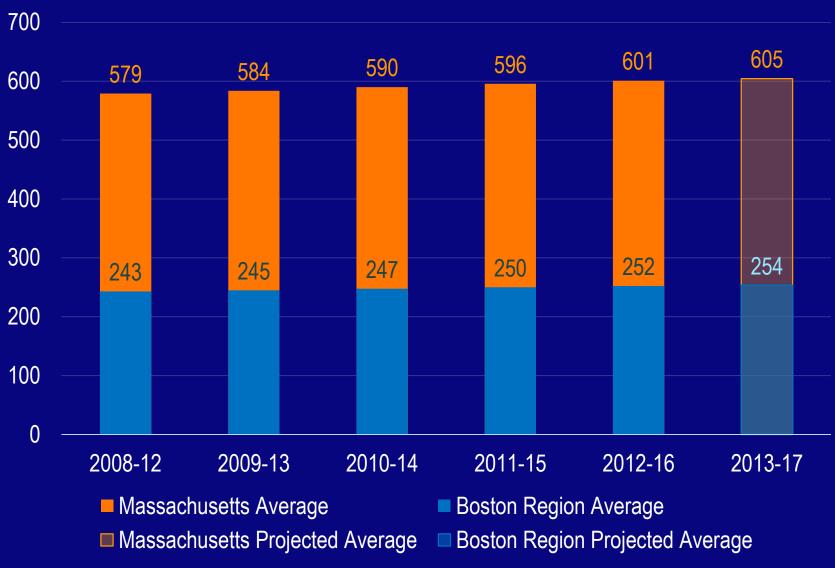
Draft 2017 fatality values are those available in the FARS Encyclopedia as of 1/11/2019.

Vehicle Miles Traveled (VMT) Trends



Sources: MassDOT

Vehicle Miles Traveled (VMT) Trends



Source: MassDOT

Boston Region Nonmotorized Fatalities and Injuries



Source: Fatality Analysis and Reporting System, MassDOT Crash Data System.

MassDOT uses incapacitating injuries to represent the serious injuries metric. The 2013–17 average includes draft 2017 values for each category.

Crash Factors / Emphasis Areas

(Based on 2011–15 data and a 101 municipality region)

	Percent of Fatalities		Percent of Serious Injuries	
Factor Involved in Crash	Massachusetts	Boston Region	Massachusetts	Boston Region
Intersections	32%	27%	40%	39%
Lane Departures (not at intersection)	47%	41%	-	-
Pedestrians	21%	23%	10%	13%
Bicyclists	3%	4%	3%	5%
Motorcyclists	13%	-	9%	-
Large Vehicles (buses and trucks)	10%	12%	6%	6%

Source: MassDOT Crash Data System, MassDOT.

Crash Factors / Emphasis Areas

(Based on 2011–15 data and a 101 municipality region)

Factor Involved	Percent of Fatalities		Percent of Serious Injuries	
in Crash	Massachusetts	Boston Region	Massachusetts	Boston Region
Lack of Occupant Protection (such as seat belt use)	49%	48%	12%	10%
Alcohol-impaired Driving	34%	34%	1%	1%
Speeding	28%	27%	3%	2%
Young Drivers (15-20 years old)	11%	11%	3%	14%
Older Drivers (65 and older)	20%	16%	4%	19%

Source: MassDOT.

Occupant protection statistics apply to motorists only.

Federal Performance Management Rules

Rules	Performance Measure (PM) Topics	Final	In Effect
Statewide and Metropolitan Planning	Planning for Performance Management	√	√
Transit Asset Management	Transit Asset Condition	√	✓
HSIP / Safety Performance	Roadway Safety	\checkmark	✓
Pavement and Bridge Condition	Pavement and Bridge Condition	√	√
NHS Performance / CMAQ / Freight	 System Reliability Freight Movement and Economic Vitality Congestion Reduction Mobile-source Emissions 	✓	✓
Public Transportation Agency Safety Plan	Transit Safety	✓	

CMAQ = Congestion Mitigation and Air Quality Improvement Program. HSIP = Highway Safety Improvement Program. NHS= National Highway System.

Target-Setting Process

USDOT establishes a measure

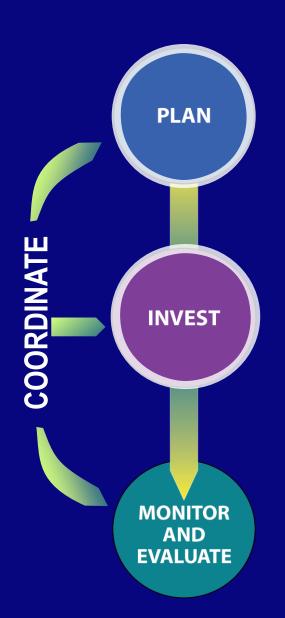
State sets a statewide target for the measure

Within 180 days, MPOs choose whether to...

support the statewide target

OR

set a separate target for the MPO area



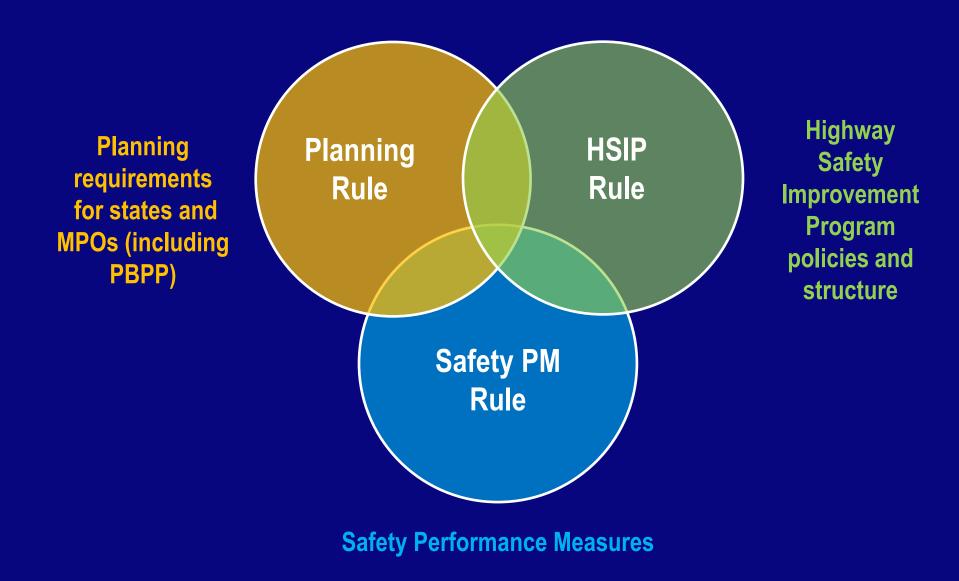
PBPP Process

Set goals and objectives
Develop supporting and related plans (LRTP)
Select performance measures and set
targets

Use measures and data to make investment decisions in MassDOT CIP and MPO TIP

Monitor, analyze, and report results

Consider changes in investment strategies



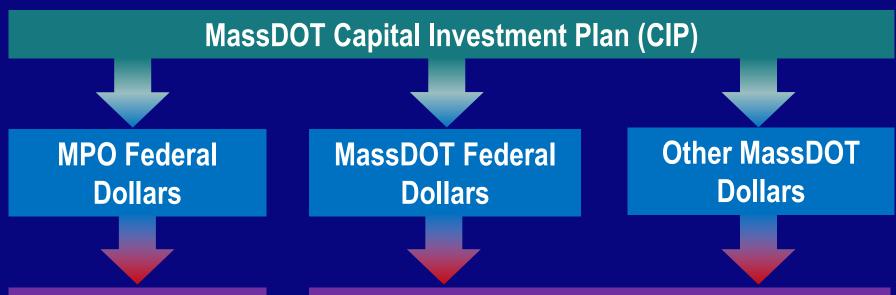
Purpose: Improve Safety Performance

Using Targets for Course Correction



Frequent chances to check progress and make changes

Programming to Improve Highway Safety

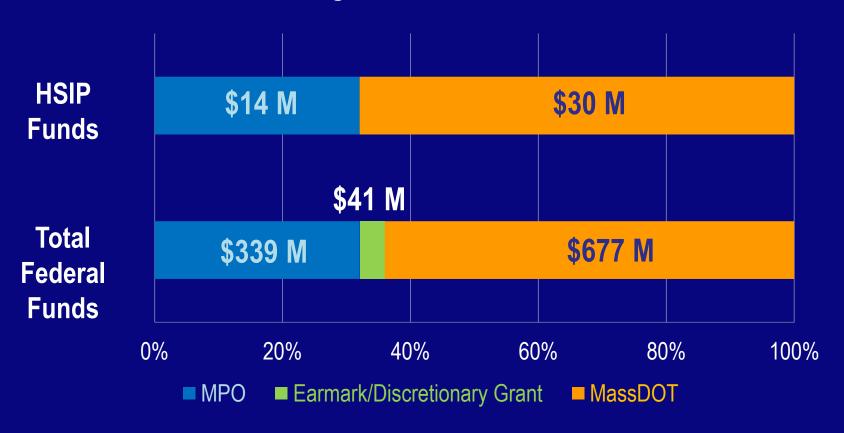


Intersection Improvements
Complete Streets
Bicycle and Pedestrian
Major Infrastructure

Intersection Improvements
Roadway Improvements
Roadway Reconstruction
Safety Improvements
Bicycle and Pedestrians Program
ADA Retrofits
Bridge Program
Pavements Program
IT&S Program
Non-Infrastructure Initiatives
Chapter 90 Funds

Programming for Highway Safety

Federal Funds for Roadway Capital Projects in the Boston Region from FFYs 2018-22 STIP



Source: FFYs 2018-22 State Transportation Improvement Program (STIP) as of November 2017

Note: Federal funds include a local match. The chart excludes Boston Region MPO funding for Green Line Extension Phase 1 and the Community Transportation Program, funds for statewide items, and other planning, adjustment, or pass-through funds.

FHWA Progress Evaluation

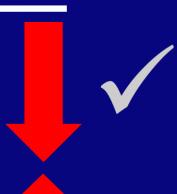
Significant Progress
Determination

Any improvement from baseline is significant



Baseline

Actual performance must be better or equal to targets



- FHWA evaluates state performance only
- If significant progress is not achieved, states must document actions they will take to achieve targets
- FHWA reviews how MPOs are addressing PBPP and targets as part of certification reviews

FHWA Progress Evaluation

ILLUSTRATIVE EXAMPLE				
Measure	State Performance Meets or Surpasses Target?	State Performance Better than Baseline?	Progress Criteria Met?	
Number of fatalities	✓	✓	Yes	
Rate of fatalities per 100 million VMT	✓	✓	Yes	
Number of serious injuries		✓	Yes	
Rate of serious injuries per 100 million VMT		✓	Yes	
Number of non-motorized fatalities and non-motorized serious injuries			No	

Significant Progress = At least 4 out of 5