

Addressing Transportation Equity (TE) Through Project Scoring December 19, 2019 Betsy Harvey

Boston Region Metropolitan Planning Organization

Phases of TIP Project Selection

Policy Factors

- Eligibility for federal funding
- Alignment with LRTP program types
- Approval by MassDOT Project Review Committee
- Support from a public agency (such as a municipality, a transit agency, or MassDOT)

Project Scoring

- Criteria are based on MPO goal areas
- Criteria are tailored to MPO investment programs (future)

Final Factors

- Readiness
- Regional distribution
- Public feedback
- Relationship to regional needs and performance

Framework adapted from the Atlanta Regional Commission. LRTP = Long-Range Transportation Plan. MassDOT = Massachusetts Department of Transportation. PRC = Project Review Committee. TIP = Transportation Improvement Program.

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Topic for 12/19: Transportation Equity

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Outline

- Framing the conversation
- Current TE TIP project evaluation criteria
- Considerations for possible equity criteria revisions
- Discussion questions
 - Should the MPO integrate equity into other goal areas, rather than have a standalone set of equity criteria?
 - To what extent should the MPO devote a larger percentage of possible points to transportation equity?



Framing the Conversation

Federal Guidance

- Definitions of TE populations must be consistent with federal regulations
- Identification of protected populations should be consistent with federal recommendations





TE Populations Through 2021 TIP

- Minority population
- Low-income households
- People with limited English proficiency (LEP)
- Elderly population (ages 75 and older)
- People with disabilities
- Carless households



TE Populations for 2022 TIP and Beyond

- Minority population
- People with limited English proficiency
- Elderly population
- People with disabilities
- Carless households
- Youth population (ages 17 and younger)
- Low-income population (≤ 200% of the poverty level)



Destination 2040 TE Goal



Ensure that all people receive comparable benefits from, and are not disproportionately burdened by, MPO investments, regardless of race, color, national origin, age, income, ability, or sex

Destination 2040 TE Objectives

- Prioritize MPO investments that benefit equity populations
- Minimize potential harmful environmental, health, and safety effects of MPO-funded projects for all equity populations
- Promote investments that support transportation for all ages
- Promote investments that are accessible to all people regardless of ability



Establish TE goal and objectives through LRTP

Align with federal regulations

Complete DI/DB analysis for each TIP

Check for disparate impacts (DI) and disproportionate burdens (DB)

Ensure MPO meets TE goal Develop TIP project evaluation criteria Help MPO meet TE goal

Program TIP projects Current TE Project Scoring Criteria

Current Equity Scoring Approach

Based on proximity to project





Current Criteria

Does the percent of the population served (within one-half mile) exceed the regional average?

0 points

Maximum of 12 equity points (9% of possible score)

YES

NO

- +1 point → Minority/elderly populations/low-income households ≤ 2,000 people or households
- +2 points → Minority/elderly populations/low-income households > 2,000 people or households
- -10 points → Project creates a burden for Title VI/nondiscrimination populations



Current Criteria

Does the percent of the population served (within one-half mile) exceed the regional average?

0 points

Maximum of 12 equity points (9% of possible score)

YES

NO

- +1 point → LEP population/people with disabilities/zero-vehicle households ≤ 1,000 people or households
- +2 points → LEP population/people with disabilities/zero-vehicle households 1,000 people or households
- -10 points → Project creates a burden for Title VI/nondiscrimination populations



Projects with percent of equity population just below regional average can't get points

Distribution of Equity Scores for Projects Programmed in FFYs 2017–20 TIPs





Intersection Improvements at Route 3A/Summer Street Rotary (Hingham)

		Low-income Households	People with LEP	People with Disabilities	Elderly Population
Project Area	4.1%	23.5%	9.0%	7.8%	6.6%





Intersection Improvements at Route 3A/Summer Street Rotary (Hingham)

	Minority Population	Low-income Households	People with LEP	People with Disabilities	Elderly Population
Project Area	4.1%	23.5%	9.0%	7.8%	6.6%
Region-wide	28.2%	32.2%	10.6%	10.0%	6.7%
Points	0	0	0	0	0





Rehabilitation of Essex Street (Lynn)

		Low-income Households	People with LEP	People with Disabilities	Elderly Population
Project Area	58.6%	56.7%	23.8%	15.8%	5.2%



Examples

Rehabilitation of Essex Street (Lynn)

	Minority Population	Low-income Households	People with LEP	People with Disabilities	Elderly Population
Project Area	58.6%	56.7%	23.8%	15.8%	5.2%
Region-wide	28.2%	32.2%	10.6%	10.0%	6.7%
Points	2	2	2	2	0



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- Proximity to a project does not mean people will benefit from it or be able to use it
- Criteria do not directly support the MPO's TE goal and objectives
- Vague criteria for identifying burdens



Considerations for Possible Criteria Revisions

Focus Groups

How can the MPO best improve transportation in the region?



Second Priority Third Priority 30

Survey

How can the MPO best improve transportation in the region?



300

Goals for the New Criteria

- Meet federal guidance
- Help the MPO meet the TE goal and objectives
- Award progressively more points to projects based on the share of the equity population that would benefit
- Assess impacts to TE populations rather than proximity



Planned Changes

- Change MPO low-income definition to be based on poverty status
- Add youth population
- Remove carless households
- Clarify criteria that identify burdens on equity populations



Discussion

Discussion

Staff Proposals

Integrate equity into other goal areas, rather than a standalone set of criteria

Questions for MPO

Are you comfortable with this approach?



Proposed Equity Scoring Approach

Based on project impacts



with LEP

older

Criteria identified through • TIP public outreach • MPO members • LRTP Needs Assessment

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Discussion

Staff Proposals

Integrate equity into other goal areas, rather than a standalone set of criteria

Questions for MPO transportation equity Are you comfortable with this approach?

To what extent should the MPO do this?



Next Steps

- Incorporate MPO feedback into developing preliminary project scoring proposals (late spring)
- Rescore past projects with new scoring proposals (summer)



Questions?